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ACTION PRM-10

INFO	LOG-00	AF-01	AID-00	CIAE-00	INL-01	OASY-00	DODE-00
	SRPP-00	EB-01	OIGO-01	FBIE-00	INLB-01	H-01	TEDE-00
	INR-00	IO-06	LAB-01	L-01	ADS-00	M-00	NSAE-00
	NSCE-00	OIC-02	OMB-01	PA-01	PM-00	PRS-01	P-01
	SP-00	SS-00	STR-01	TRSE-00	T-00	USIE-00	PMB-00
	PRME-01	DRL-09	G-00		/041W		
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R 091507Z AUG 95
FM AMEMBASSY KAMPALA
TO RWANDA COLLECTIVE
SECSTATE WASHDC 4948

LIMITED OFFICIAL USE SECTION 01 OF 02 KAMPALA 005696

FOR A/S OAKLEY (PRM) FROM REFCOORD KELLEY

E.O. 12356: N/A

TAGS: PREF, PREL, PHUM, PINS, MARR, RW, CG

SUBJECT: FUNDING FOR EASTERN ZAIRE CAMP RELOCATIONS,
GREAT LAKES REGIONAL MASS INFORMATION CAMPAIGN, AND
CLOSED CAMP IN TANZANIAREF: (A) GENEVA 6066 (B) YAOUNDE 6306 (C) KIGALI 2507
(D) KAMPALA 5594 (E) GENEVA 58681. UNHCR IS NOT SUFFICIENTLY SEIZED WITH THE SECURITY
THREATS WHICH EXIST ON THE ZAIRE/RWANDA BORDER. REFTEL
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A IS THE LATEST INDICATION THAT UNHCR IS UNCLASSIFIED
UNDERSTAND HOW THREATENED RWANDA PERCEIVES ITSELF TO BE
AND IN FACT MAY BE (SEE REFTEL B). IF UNHCR SPECIAL
ENVOY FAUBERT DOES NOT SUCCEED IN GETTING GOVERNMENT OF
ZAIRE AGREEMENT TO RELOCATION OF CAMPS DURING HIS
MEETINGS IN ZAIRE THIS WEEK, THE US, TOGETHER WITH
FRANCE AND BELGIUM, OR ALONE, MUST PULL OUT ALL THE
STOPS (IF ANY EXIST) TO GET ZAIRIAN AGREEMENT. STOPS
MIGHT INCLUDE BOTH CARROTS AND/OR STICKS WHICH EMBASSY
KINSHASA IDENTIFIES IN THEIR DISCUSSIONS WITH THE GOZ.

2. TO ENHANCE UNHCR'S UNDERSTANDING OF THE SITUATION ON
THE GROUND, THE BRIEFINGS WHICH THE US HAS PROMISED
SHOULD BE CONDUCTED IMMEDIATELY (REFTEL A, PARA 9).
DELAY IN DELIVERING ON SUCH COMMITMENTS MERELY CONVEYS
TO UNHCR THAT THEY CAN RESPOND WITH A SIMILARLY BLASE
ATTITUDE. THE CENTRAL AFRICAN GREAT LAKES REGION DOES
NOT TAKE A HOLIDAY DURING THE MONTH OF AUGUST (REFTEL B,
PARA 6), AS OUR EUROPEAN FRIENDS DO.

3. ACTIONS REQUESTED: REGIONAL REFUGEE COORDINATOR
(RRC) ASSUMES THAT PRM HAS NOT YET MADE ITS FINAL FY '95
CONTRIBUTIONS TO UNMCR FOR THE GREAT LAKES REGION. EVEN
IF THE TRADITIONAL US CONTRIBUTION IS NOW CLOSER TO 20
PERCENT, RATHER THAN 25 PERCENT, RRC ASSUMES PRM INTENDS
A CONTRIBUTION AT LEAST IN THE \$50-55M RANGE, INCLUDING
THE AMOUNT ALREADY CONTRIBUTED FOR THE CZSC/LG
INITIATIVE IN ZAIRE. THAT BEING THE ASSUMPTION AND
DESPITE UNHCR'S (AND THE RRC'S) LOATHING OF EARMARKS,
RRC STRONGLY URGES THAT FINAL FY '95 CONTRIBUTION BE
TIGHTLY/TIGHTLY EARMARKED: (A) FOR EASTERN ZAIRE CAMP
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RELOCATIONS, (B) FOR THE MASS INFORMATION CAMPAIGN (SEE
REFTEL C, PARA 13), AND (C) FOR A CLOSED CAMP IN
TANZANIA (SEE REFTEL C, PARA 13, AND REFTEL D, PARA 7).
DISCUSSION OF THESE RECOMMENDATIONS FOLLOWS.

4. EASTERN ZAIRE CAMP RELOCATIONS. THE FACTS ARE THAT
UNHCR HAS BEEN STRAPPED FOR FUNDS AND DOES NOT YET HAVE
GOZ AGREEMENT FOR CAMP RELOCATIONS. UNDER THESE
CIRCUMSTANCES, IT IS NOT SURPRISING THAT US

DECONTROLLED/UNCLASSIFIED

CONTRIBUTIONS, WHICH DECONTROLED/UNCLASSIFIED
RELOCATIONS, HAVE BEEN USED FOR CURRENT RELIEF NEEDS.
KNOWING THE KEEN INTEREST OF THE US IN THE RELOCATION OF
THE CAMPS TO REDUCE SECURITY AND PROTECTION RISKS FOR
THE REFUGEES, UNMCR SHOULD HAVE ALERTED US AS TO WHAT
THEY WERE DOING, RATHER THAN LETTING US BELIEVE THAT
RESOURCES WERE NOT A CONSTRAINT FOR THIS HIGH PRIORITY
INITIATIVE. ALL OF THAT NOTWITHSTANDING, THE US SHOULD
EARMARK A US DOL 4M CONTRIBUTION FOR CAMP RELOCATIONS OR
ABOUT 50 PERCENT OF THE CASH REQUIREMENTS FOR THE
MOVEMENT OF PEOPLE IN KIBUMBA CAMP (\$5-6M) AND ON IDJWI
ISLAND (\$1-2M).

5. MASS INFORMATION CAMPAIGN (MIC). RECOMMENDATION PER
REFTEL C, PARA 13, HAD BEEN A QUOTE SOFT UNQUOTE EARMARK
FOR MIC. GIVEN THE RECENT EXPERIENCE WITH SOFT EARMARKS
FOR THE CAMP RELOCATIONS, RRC RECOMMENDS IN THE
STRONGEST POSSIBLE TERMS AN IRONCLAD EARMARKED
CONTRIBUTION OF 50 PERCENT OF THE MIC REQUIREMENTS.
STUDYING THE REVISED APPEAL, PP 31-32, RRC IS UNCERTAIN
WHETHER THE MIC FALLS UNDER THE EDUCATION OR THE
PROTECTION, LEGAL ASSISTANCE AND SECURITY LINE ITEM OF
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THE BUDGET. RMA/GENEVA SHOULD BE ABLE TO CLARIFY THIS,
SO THAT PRM CAN DETERMINE THE U.S. DOL AMOUNT WHICH IS
THE EQUIVALENT OF 50 PERCENT OF MIC REQUIREMENTS.

6. CLOSED CAMP IN WESTERN TANZANIA. RRC RECOGNIZES THAT
UNHCR WILL SAY THIS IS AN ITEM FOR WHICH THEY HAVE NOT
BUDGETTED AND THAT THEY WILL NOT FUND IT WITHOUT A
REQUEST. RRC RECOMMENDS, THEREFORE, THAT DEPT REQUESTS
EMBASSY DAR ES SALAAM TO SPEAK WITH APPROPRIATE GOT
OFFICIALS, PROBABLY IN THE MINISTRY OF HOME AFFAIRS,
ABOUT THEIR REQUESTING UNHCR'S GOOD OFFICES IN SECURING
FUNDING FOR A CLOSED CAMP/DETENTION CENTER, WHERE THOSE
WHO HAVE COMMITTED CRIMES IN TANZANIA OR WHO ARE
SUSPECTED OF CRIMES AGAINST HUMANITY IN RWANDA CAN BE
DETAINED AND INVESTIGATED BY GOT AUTHORITIES AND HAVE
THEIR REFUGEE BONA FIDES DETERMINED ON AN INDIVIDUAL
BASIS BY UNMCR AND THE GOT.

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7. LESSON LEARNED: QUOTE: DECONTROLLED/UNCLASSIFIED
WORK; WHEN THE US MEANS BUSINESS, CONTRIBUTIONS MUST BE
EARMARKED AND COUNTERSIGNED BY UNHCR. PAGE TWO OF COVER
LETTER TO THE REVISED APPEAL (REFTEL E, PARA 2) REQUESTS

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-----E1B8D7 091512Z /38

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GREAT LAKES REGIONAL MASS INFORMATION CAMPAIGN, AND
CLOSED CAMP IN TANZANIA

THAT DONORS, ESPECIALLY MAJOR DONORS, NOT TOO NARROWLY
EARMARK THEIR CONTRIBUTIONS. ON THE CONTRARY, UNHCR
SHOULD BE REQUESTED TO CONSULT WITH DONORS WHEN THEY
INTEND TO USE FUNDS IN WAYS WHICH PRECLUDE THEIR FUNDING
ITEMS TO WHICH MAJOR DONORS ATTACH THE HIGHEST PRIORITY.

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